

## Message Text

CONFIDENTIAL

PAGE 01 DAKAR 02191 301101Z

ACTION AF-08

INFO OCT-01 EUR-12 ISO-00 ARA-06 CIAE-00 DODE-00  
NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-04 H-01  
INR-07 L-03 NSC-05 PA-01 PRS-01 SP-02 SS-15 IO-13  
AID-05 TRSE-00 OMB-01 /085 W  
-----301107Z 049112 /11

O R 300955Z MAR 77

FM AMEMBASSY DAKAR

TO SECSTATE WASHDC IMMEDIATE 8833

INFO AMEMBASSY ABIDJAN

AMEMBASSY ADDIS ABABA

AMEMBASSY BAMAKO

AMEMBASSY BANGUI

AMEMBASSY CONAKRY

AMEMBASSY CONTONOU

AMEMBASSY KHARTOUM

AMEMBASSY KIGALI

AMEMBASSY KINSHASA

AMEMBASSY LAGOS

AMEMBASSY LIBREVILLE

AMEMBASSY LOME

AMEMBASSY LUSAKA

AMEMBASSY MAPUTO

AMEMBASSY MOGADISCIO

AMEMBASSY MOSCOW

AMEMBASSY NDJAMENA

AMEMBASSY NIAMEY

AMEMBASSY NOUAKCHOTT

AMEMBASSY OUAGADOUGOU

AMEMBASSY PARIS

AMEMBASSY YAOUNDE

AMEMBASSY BISSAU

AMEMBASSY BANJUL

C O N F I D E N T I A L DAKAR 2191

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 DAKAR 02191 301101Z

E.O. 11652: GDS

TAGS: PFOR, CG, XA, SG

SUBJECT: SENEGALESE CONCERNED OVER SOVIET/CUBAN OFFENSIVE IN  
AFRICA, PESSIMISTIC ON ETHIOPIA, AND SUPPORTIVE OF CARTER  
ADMINISTRATION FOREIGN POLICY.

REF A STATE 67751, B STATE 66446

1. SUMMARY: IN MARCH 28 MEETING WITH AMBASSADOR, PRESIDENT SENGHOR ARGUED THAT US LEADERSHIP OFFERS ONLY SOLUTION TO SOBIET/CUBAN-INSPIRED SECURITY THREATS TO DEMOCRATIC AND MODERATE AFRICAN REGIMES. SENEGAL WAS ENCOURAGED BY US SUPPORT FOR NIGERIAN MEDIATION, AND BELIEVED LAGOS HAD BECOME MORE REASONABLE AND READY TO PLAY CONSTRUCTIVE ROLE IN AFRICA. SENGHOR HOPES TO PROMOTE SOLIDARITY AMONG MODERATES THROUGH RENEWED EFFORTS TO BRING CENTRAL AFRICANS INTO ECOWAS, AND WILL VOICE SENEGALESE SECURITY CONCERNS DURING APRIL 4 NATIONAL AY OBSERVANCE (TO BE ATTENDED BY PRESIDENT AHIDJO). DUE TO INCLUSION OF BISSAU AND CAPE VERDE, APRIL 19-21 FRANCHOPHONE SUMMIT IN DAKAR WILL FOCUS ON ECONOMIC, RATHER THAN DEFENSE ISSUES. SENGHOR SEES LITTLE HOPE FOR MEDIATION BETWEEN ADDIS ABABA AND ERITREANS AND CONSIDERS CASTRO VISIT TO EAST AFRICA PRELUDE TO TROUBLE. HE INDICATED THAT US AND GOS POSITIONS ON ZIMBABWE AND NAMIBIA WERE ESSENTIALLY SAME, PRAISED PRESIDENT CARTER'S LEADERSHIP IN FOREIGN AFFAIRS, WELCOMED DIALOGUE ESTABLISHED WITH SECRETARY VANCE, AND SAID HE

WAS URGING HIS AFRICAN COLLEAGUES TO SUPPORT NEW, MORALLY-BASED US INITIATIVES. END SUMMARY.

2. PRESIDENT SENGHOR SAID HE HAD ASKED TO SEE ME TO TO STRESS HIS STRONG CONCERN ABOUT INCREASING SOVIET/CUBAN OFFENSIVE THROUGHOUT AFRICA. MORE THAN EVER HE FELT CONFIDENTIAL

CONFIDENTIAL

PAGE 03 DAKAR 02191 301101Z

DEMOCRATIC AND MODERATE AFRICAN REGIMES FACED SECURITY THREATS FROM THEIR RADICAL NEIGHBORS. THESE THREATS WERE SOVIET AND CUBAN INSPIRED AND TELEGUIDED. THE ONLY SOLUTION TO PROBLEM AS HE SAW IT WAS IMAGINATIVE US LEADERSHIP. AMONG WESTERN POWERS ONLY US HAD RESOURCES AND INFLUENCE TO LIMIT SOVIET/CUBAN OFFENSIVES. FRANCE'S LEADERSHIP LACKED PUNCH AND THE OTHER EC COUNTRIES HAD OTHER PRIORITIES. WHAT STEPS THE US TOOK TO SUPPORT ZAIRE WOULD BE CRITICAL. EVEN MORE RADICAL AFRICANS WERE NOW CONCERNED ABOUT WHAT THEY FEARED COULD BECOME US IMMOBILITY IN FACE OF SITUATIONS LIKE CURRENT INCURSION INTO ZAIRE'S SHABA PROVINCE. SENGHOR POINTED TO AN EDITORIAL IN JEUNE AFRIQUE WHICH HE SAID CLAIMED THE SOVIET AND AMERICAN ROLES IN AFRICA WERE NOW REVERSED, WITH USSR EXPANDING ITS INFLUENCE, SURE OF ITS POSITION, WHILE US STRUCK INCREASINGLY TIMID, APOLOGETIC STANCE.

3. REPLYING, I TOLD SENGHOR US HAD NOT LOST INTEREST IN

AFRICA BUT THAT WE  
WERE WORKING CLOSELY WITH AFRICAN  
STATES AND ORGANIZATIONS TO FIND SOLUTIONS ACCEPTABLE TO  
THE AFRICANS. WE WISHED TO AVOID BIG POWER CONFRONTATIONS.  
ON ZAIRE, WE WERE KEEPING GOS INFORMED OF STEPS WE WERE  
TAKING. WE HAD PROVIDED SUBSTANTIAL SUPPORT TO GOZ,  
AS HE KNEW, AND HAD ENCOURAGED EUROPEAN ALLIES SUCH AS  
FRANCE AND BELGIUM WHO ALSO WERE GIVING MATERIAL HELP.  
EQUALLY IMPORTANT WAS OUR  
SUPPORT FOR EFFORTS AT MEDIATION,  
ESPECIALLY THROUGH NIGERIA, AN IMPORTANT AND PERSUASIVE  
AFRICAN COUNTRY WITH OPEN LINES TO BOTH LUANDA AND KINSHASA.  
WE HOPED SENEGAL WOULD CONTINUE TO EXPRESS  
ITS CONCERN OVER ZAIRE SITUATION. SENGHOR SAID HE HAD HEARD  
WE SUPPORTED NIGERIAN MEDIATION EFFORT, AND WAS ENCOURAGED  
TO HAVE MY OFFICIAL CONFIRMATION. SENEGAL IN ITS OWN  
CONTACTS WITH NIGERIA SINCE FESTAC HAD FOUND MILITARY  
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 DAKAR 02191 301101Z

LEADERSHIP MUCH MORE RESONABLE AND ANXIOUS TO PLAY  
CONSTRUCTIVE ROLE IN AFRICAN DISPUTES. SENGHOR SAID  
SENEGAL HAD INVITED NIGERIAN FOREIGN MINISTER GARBA  
TO PAY OFFICIAL VISIT TO DAKAR.  
4. SENEGAL'S INITIATIVES TO FORESTALL COMMUNIST ADVANCES  
INCLUDE RENEWED GOS EFFORT TO BRING MODERATE CENTRAL AFRICAN  
STATES INTO ECOMWAS (ECONOMIC COMMUNITY OF WEST AFRICAN STATES).  
SENGHOR IS SENDING FINANCE MINISTER BABACAR BA ON CENTRAL  
AFRICAN TOUR TO SEEK THEIR ADHESION. PRESIDENT AHIDJO OF  
CAMEROON WOULD BE SENGHOR'S INDEPENDENCE DAY (APRIL 4)  
GUEST TO DEMONSTRATE DRIVE FOR SOLIDARITY AMONG WEST COAST  
MODERATES. SENGHOR'S INDEPENDENCE DAY SPEECH WOULD  
EXPRESS SENEGAL'S CONCERN OVER CURRENT SECURITY SITUATION  
IN AFRICA, INCLUDING WARNING THAT ANY ATTEMPT AT FOREIGN  
INCURSIONS INTO SENEGALESE TERRITORY WOULD MEET STRONG  
REBUFF.

5. CONFIRMING HYPOTHESIS CONTAINED DAKAR 1206, SENGHOR  
SAID APRIL 19-21 FRANCHOPHONE AFRICAN SUMMIT IN DAKAR WOULD  
NOT INCLUDE DISCUSSIONS OF PROPOSED DEFENSE PACT AS  
HE HAD EARLIER SUGGESTED, SINCE GUINEA-BISSAU AND CAPE  
VERDE REPUBLICS WOULD ATTEND. FORUM FOR FRANCOPHONE  
MUTUAL DEFENSE CONSIDERATION WOULD HAVE TO BE SEPARATE  
MEETING BETWEEN SIX NATIONS CONCERNED, AMONG WHOM  
THERE WAS ALREADY AGREEMENT IN PRINCIPLE FOR SOME SORT  
OF AGREEMENT. FRANCO-LUSOPHONE SUMMIT, SENGHOR SAID,  
WOULD FOCUS ON ECONOMIC ISSUES; NORTH-SOUTH DIALOGUE AND  
ECONOMIC COOPERATION. HE HOPED GISCARD WOULD RENEW  
EARLIER PROPOSAL FOR MULTI-DONOR AFRICAN "MARSHALL PLAN,"  
AN IDEA HE FELT DESERVING OF US SUPPORT.

6. SENGHOR EXPRESSED TOTAL PESSIMISM ABOUT ETHIOPIAN SITUATION AND SAW LITTLE HOPE FOR EFFECTIVE MEDIATION BETWEEN MILITARY LEADERSHIP AND ERITREANS. HE VIEWS CASTRO'S VISIT TO EAST AFRICA AS PRELUDE TO MORE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 05 DAKAR 02191 301101Z

TROUBLE IN THAT PART OF CONTINENT. ON ZIMBABWE AND NAMBIA, SENGHOR SAID, SENEGALESE AND SUS POSITIONS WERE ESSENTIALLY THE SAME.

7. SENGHOR PRAISED PRESIDENT CARTER'S LEADERSHIP AND COURAGE IN FOREIGN AFFAIRS AND SAID HE TOLD ALL HIS AFRICAN COLLEAGUES THAT NEW, MORALLY-BASED US INITIATIVES DESERVED AFRICAN UNDERSTANDING AND SUPPORT. SENGHOR SAID HE WELCOMED DIALOGUE HE HAD ESTABLISHED WITH SECRETARY VANCE AND THAT HE WOULD CONTINUE TO CONSULT WITH USG.

8. COMMENT: ALTHOUGH CLEARLY CONCERNED ABOUT COMMUNIST THRUSTS IN AFRICA, SENGHOR WAS IN GOOD FORM, EVIDENCE THAT HE HAS RECOVERED FROM GRIPPE THAT CAUSED HIM TO CANCEL TRIP TO KIGALI OCAM MEETING LAST MONTH.  
AGGREY

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** SPHERE OF INFLUENCE, GOVERNMENT REACTIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 30-Mar-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977DAKAR02191  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770108-1176  
**Format:** TEL  
**From:** DAKAR  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t1977038/aaaaagma.tel  
**Line Count:** 197  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 8b715ebb-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION AF  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 01-Feb-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3168114  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** SENEGALESE CONCERNED OVER SOVIET/CUBAN OFFENSIVE IN AFRICA, PESSIMISTIC ON ETHIOPIA, AND SUPPORTIVE OF CARTER ADMINISTRATION FOREIGN POLICY.  
**TAGS:** PFOR, CG, XA, SG, UR, CU  
**To:** STATE  
**Type:** TE  
**vdkgvkey:** odbc://SAS/SAS.dbo.SAS\_Docs/8b715ebb-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009